

Message Text

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TO SECSTATE WASHDC 723

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USMISSION NATO

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C O N F I D E N T I A L VIENNA 9756

MBFR NEGOTIATIONS

FROM US REP MBFR

E. O. 11652 GDS

TAGS: PARM, NATO

SUBJECT: MBFR NEGOTIATIONS: DRAFT OUTLINE OF NOVEMBER 28

PLENARY PRESENTATIONS

FROLOWING IS TEXT OF DRAFT OUTLINE OF NOVEMBER 28 PLENARY
PRESENTATIONS. DRAFT WAS DISCUSSED BY AHG ON 26 NOVEMBER. DRAFT
AND AHG SUGGESIONS ON IT WILL SERVE AS BASIS FOR AHG
DRAFTING GROUPS'S PREPARATION OF PRESENTATION.
TEXT FOLLOWS:

DRAFT OUTLINE OF NOVEMBER 28 PRESENTATIONS

I. INTRODUCTION

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WE HAVE NOW TABLED PROPOSALS WHICH, AS WE HAVE SHOWN, ARE DIRECTED TO THE AGREED GOALS OF ENHANCING STABILITY AND STRENGTHENING SECURITY. THIS IS WHAT WE HAVE FOUND LACKING IN THE EASTERN APPROACH.

II. CONSISTENCY WITH WHAT HAS BEEN AGREED IN PREPARATORY TALKS

A. AREA: AGREED, EXCEPT FOR HUNGARY.

B. PHASING: CONCEPT COMMON TO BOTH SIDES, THOUGH APPROACHES DIFFER FUNDAMENTALLY.

C. ASSOCIATED MEASURES: AGREED IN JUNE 28 COMMUNIQUE, BUT EASTERN APPROACH DEFICIENT BY NOT INCLUDING THEM.

D. UNDIMINISHED SECURITY OF THE FLANKS: IMPLICIT IN AGREED CONCEPT OF UNDIMINISHED SECURITY, BUT WEST MAKES POINT EXPLICIT.

III. NEGOTIATING EFFICIENCY: GETTING ACCEPTABLE RESULTS MOST RAPIDLY.

A. US-SOVIET GROUND FORCES: MOST PRACTICAL AND REALISTIC TO BEGIN WITH US-SOVIET FORCES. NEGOTIATIONS SHOULD FOCUS ON GROUND FORCES; I.E., EASTERN APPROACH WILL LEAD US ASTRAY INTO COMPLEXITIES.

B. PROVISION FOR A SECOND PHASE: FORCES OF OTHER DIRECT PARTICIPANTS WILL BE ADDRESSED LATER; CONTINUATION OF NEGOTIATIONS IN A SECOND PHASE WOULD BE AGREED IN THE FIRST PHASE.

IV. EQUITY: ALLIED PROPOSAL WOULD HAVE MOST EQUITABLE OUTCOME.

A. REBUTTAL OF OESER AND KHLESTOV ON DISPARITIES: WE HAVE DWELLED ON THEM TO SHOW WHY PERPETUATION OF EXISTING SITUATION AT LOWER LEVELS IS UNFAIR. DISPARITIES ARE A CENTRAL FACTOR IN THE SITUATION AND THERE SHOULD BE NO IMPUTATION AGAINST ANYONE'S INTENTIONS BY DRAWING ATTENTION TO THEM.

B. COMMON CEILING: RESPONDS TO MANPOWER DISPARITY.
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C. SOVIET REDUCTIONS: RESPONDS TO TANK DISPARITY.

D. US REDUCTIONS: TAKES INTO ACCOUNT GEOGRAPHIC DISPARITY.

V. CONCLUSION: HOW ALLIES PROPOSAL CONTRIBUTES TO AGREED GOALS.

SUMMARIZE ALL ELEMENTS OF WESTERN APPROACH BY SHOWING HOW

THEY CONTRIBUTE TO IMPROVING THE SITUATION, THUS REALIZING
AGREED GOALS. CONTRAST WITH EASTERN CONCEPT OF PERPETUATING
PRESENT SITUATION AT LOWER LEVELS OF FORCES.

NOTE THAT FURTHER PRESENTATIONS WILL EXPLAIN OUR PROPOSALS
IN GREATER DETAIL. END TEXT HUMES

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